

DEVELOPMENT PLAN PANEL

Meeting to be held in Civic Hall, Leeds, LS1 1UR on
Tuesday, 17th March, 2020
at 1.30 pm

MEMBERSHIP**Councillors**

B Anderson
C Campbell
A Carter
C Gruen
J McKenna
N Walshaw (Chair)
S Arif
D Collins
R Finnigan
L Mulherin
K Ritchie

Agenda compiled by:
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A G E N D A

Item No	Ward	Item Not Open		Page No
1			APPEALS AGAINST REFUSAL OF INSPECTION OF DOCUMENTS To consider any appeals in accordance with Procedure Rule 15.2 of the Access to Information Rules (in the event of an Appeal the press and public will be excluded) (*In accordance with Procedure Rule 15.2, written notice of an appeal must be received by the Head of Governance Services at least 24 hours before the meeting)	
2			EXEMPT INFORMATION - POSSIBLE EXCLUSION OF THE PRESS AND PUBLIC 1 To highlight reports or appendices which officers have identified as containing exempt information, and where officers consider that the public interest in maintaining the exemption outweighs the public interest in disclosing the information, for the reasons outlined in the report. 2 To consider whether or not to accept the officers recommendation in respect of the above information. 3 If so, to formally pass the following resolution:- RESOLVED – That the press and public be excluded from the meeting during consideration of the following parts of the agenda designated as containing exempt information on the grounds that it is likely, in view of the nature of the business to be transacted or the nature of the proceedings, that if members of the press and public were present there would be disclosure to them of exempt information, as follows:	

Item No	Ward	Item Not Open		Page No
3			LATE ITEMS To identify items which have been admitted to the agenda by the Chair for consideration. (The special circumstance shall be specified in the minutes).	
4			DECLARATION OF DISCLOSABLE PECUNIARY INTERESTS To disclose or draw attention to any disclosable pecuniary interests for the purposes of Section 31 of the Localism Act 2011 and paragraphs 13-16 of the Members' Code of Conduct	
5			APOLOGIES FOR ABSENCE	
6			MINUTES To agree the minutes of the meeting held 21st January 2020.	7 - 10
7			LOCAL PLAN - REVIEW OF EXTANT POLICIES The report of the Chief Planning Officer provides the Panel with an update on the Review of the Extant Policies of the Local Plan, and sets out the conclusions on whether those policies need updating, amended or superseded. (Report and Annex 1 attached)	11 - 40
8			LOCAL PLAN UPDATE (LPU) The report of the Chief Planning Officer sets out a suggested direction of travel for the LPU, including a timetable for preparation, and consultation. The report takes into consideration the outcomes of the review of Extant Policies. (Report attached)	41 - 54
9			DATE AND TIME OF NEXT MEETING To note the date and time of the next meeting as Tuesday 14th April 2020 at 1.30 p.m.	

Item No	Ward	Item Not Open		Page No
			<u>Third Party Recording</u> Recording of this meeting is allowed to enable those not present to see or hear the proceedings either as they take place (or later) and to enable the reporting of those proceedings. A copy of the recording protocol is available from the contacts named on the front of this agenda. Use of Recordings by Third Parties– code of practice a) Any published recording should be accompanied by a statement of when and where the recording was made, the context of the discussion that took place, and a clear identification of the main speakers and their role or title. b) Those making recordings must not edit the recording in a way that could lead to misinterpretation or misrepresentation of the proceedings or comments made by attendees. In particular there should be no internal editing of published extracts; recordings may start at any point and end at any point but the material between those points must be complete.	
2				
a)				
b)				

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Development Plan Panel

Tuesday, 21st January, 2020

PRESENT: Councillor N Walshaw in the Chair

Councillors J McKenna, S Arif, D Collins,
L Mulherin, K Ritchie, R. Stephenson and
P Wray

40 Appeals Against Refusal of Inspection of Documents

There are no appeals against refusal.

41 Exempt Information - Possible Exclusion of the Press and Public

There was no exempt information.

42 Late Items

There were no late items.

43 Declaration of Disclosable Pecuniary Interests

There were no declarations of disclosable pecuniary interests.

44 Apologies for Absence

Apologies for absence were received from Councillors Anderson, Campbell, C Gruen and Finnigan.

Councillor Stephenson acted as a substitute for Councillor Anderson and Councillor Wray acted as a substitute for Councillor Gruen.

45 Minutes - 12th November 2019

RESOLVED – That the minutes of the Development Plan Panel meeting held on 12th November 2019, be approved as an accurate record.

Matters Arising

Minute 35 – Members were updated on the position of the Aireborough Neighbourhood Development Forum Challenge to the SAP. Members were informed that the judge of the oral hearing had resolved to hear representations on the 5th and 6th February 2020 in court, in regard to the claim to request permission for the challenge; subject to permission being granted, this determined whether a further hearing would be needed, and should permission be refused the application would come to a close.

Minute 36 – Climate Emergency and Planning. An update on the White Rose Forest Project would be provided to Panel Members, including elements of engagement between elected members and residents.

Minute 37 – Transport Supplementary Planning Document (SPD). A Member sought clarity on re-including garages as counting towards parking spaces, in the Climate Emergency SPD. Members heard an update would be provided at a later date.

Minute 38 – Implementation of Core Strategy Policy H4. Members were informed that an update on the Authority Monitoring Report (AMR), would be provided at a future DPP meeting.

The Head of Strategic Planning informed Members that the role of Group Manager, Policy and Plans, had successfully been appointed to Adam Harvatt.

46 Local Development Scheme (Local Plan Work Programme) Update 2020

The report of the Chief Planning Officer provided the Panel with an updated Local Development Scheme (LDS) work programme for the period 2020 to 2030, setting out the administrative context for the review of the Site Allocations Plan (SAP) and update of the Local Plan.

Appended to the report included the latest draft version of the LDS.

The Head of Strategic Planning introduced the report, and explained that the Council intended to update specific parts of the Local Plan, beginning with Housing Policies of the SAP to align with the Core Strategy and other policies in regard to the climate emergency. It was highlighted that progress has been made with:

- Adoption of the SAP
- Adoption of the Core Strategy Selective Review (CSSR)
- 8 made Neighbourhood Plans
- A Hot Food Takeaway Supplementary Planning Document (SPD)

The submitted report (at 9.2) set out the Neighbourhood Areas that had been designated. Members were informed that good progress had been made on the Neighbourhood Plans (NPs), particularly those in the Inner Areas.

In responding to a query regarding Policy H10 Minimum Space Standards of the Core Strategy, Members were informed of the intention to provide the Panel with an update at the DPP to be held in March 2020.

A suggestion to reflect policies regarding tree planting and biodiversity within the CSSR was discussed. Officers agreed that a focus on implementing climate emergency policies in the context of a climate declaration could be added to the Local Development Scheme.

Clarity was sought on Neighbourhood Areas being in two wards, and Members noted that this was due to ward boundaries falling within different Housing Market Characteristic Areas (HMCAs).

The Article 4 Direction Plan was discussed in regard to policy compliant schemes. Officers explained that Article 4 did not form part of the Local Development Plan, and would be taken into consideration as part of a wider work programme, including requests to extend its geographical scope.

A suggestion for a minor amendment was made to the timescales of the review due date to be changed to March 2020, and received support from Members of the Panel.

The report was welcomed by Members.

RESOLVED – To note the contents of the updated LDS, with the inclusion of the suggestions as set out above, prior to the LDS being placed on the Council's web-site.

47 Date and Time of Next Meeting

RESOLVED – To note the date and time of the next meeting as 18th February 2020 at 1.30 p.m.

(The meeting concluded at 13:55)

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Report author: Kathryn Holloway
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Report of the Chief Planning Officer

Report to Development Plan Panel

Date: 17 March 2020

Subject: Local Plan – Review of Extant Policies

Are specific electoral Wards affected? If relevant, name(s) of Ward(s): All	☒ Yes	☐ No
Are there implications for equality and diversity and cohesion and integration?	☒ Yes	☐ No
Is the decision eligible for Call-In?	☐ Yes	☒ No
Does the report contain confidential or exempt information? If relevant, Access to Information Procedure Rule number: Appendix number:	☐ Yes	☒ No

Summary of main issues

1. The Local Planning Authority has a legal obligation to undertake a review of its Local Plan every five years in accordance with Regulation 10A of the Town and Country Planning (Local Planning) (England) Regulations 2012) and further set out in paragraph 33 of the National Planning Policy Framework, (NPPF, 2019). This report relates to the first review that Leeds has undertaken under the new legislation. The use of the word “review” by Government in this context is to consider policies every 5 years and see whether they need to be updated; not the process of such an update.
2. The Leeds Local Plan is a part of the overall Development Plan for Leeds and is comprised of a number of adopted documents: the saved policies in the Unitary Development Plan (2006); Core Strategy (2014 and amended 2019); the Natural Resources and Waste Development Plan Document (2013 and revised 2015); the Aire Valley Leeds Area Action Plan (2017); the Site Allocations Plan (2019). Each of the documents cover slightly different plan periods.
3. The focus of the review of Local Plan policies is not on those policies that have been recently adopted as they are not yet 5 years old. Instead the focus is on the saved policies of the UDP (2006), policies in the Core Strategy (2014) which

were not part of the Selective Review in 2019 and the Natural Resources and Waste DPD (2013 and revised 2015).

4. Once approved by the Chief Planning Officer this review will be placed on the Council's web-site.

Recommendation

5. Development Plan Panel is invited to comment on the conclusions and recommendations of the Review of the Local Plan policies prior to the Chief Planning Officer approving it.

1 Purpose of this Report

- 1.1 The purpose of this report is to provide Members of the Development Plan Panel with an update on the Review of the extant policies of the Local Plan and the conclusions reached on whether these policies need to be updated, amended or superseded. Decisions as to when and how the policies that require updating are to be updated will follow in future DPP papers. One such paper is the Local Plan Update which is the following agenda item.

2 Background Information

- 2.1 All local planning authorities are required to review and, if necessary, update their Local Plan policies within 5 years of adoption, in accordance with Regulation 10A of the Town and Country Planning (Local Planning) (England) Regulations 2012. This report relates to the first review undertaken by Leeds City Council under these provisions. A separate exercise to update the Leeds Statement of Community Involvement (SCI) has already started and an update on progress was reported to Members in February with a further update scheduled for the May DPP.
- 2.2 The aim of this report is to demonstrate that the review of the Leeds Local Plan has been undertaken in a robust and objective way. The approach taken is to follow the guidance in the MHCLG Guidance on “plan-making” (2019). This provides details on what reviews should address; namely changes in National Policy or local circumstances. Where a Local Planning Authority needs to amend one or more policies, it should update its Local Development Scheme to set out the timetable for when these amendments will be consulted upon and examined. The LDS was updated and considered by DPP at its meeting in January. It signalled a Local Plan Update (LPU) to begin in 2020.
- 2.3 In undertaking a review of the Local Plan it allows us to understand which policies remain up to date for the purposes of decision making or where circumstances may have changed and whether or not the policy / policies in the Plans continue to be effective in addressing the specific local issues that are identified in them. This in turn helps to focus on whether and to what extent, an update of the policies is required.
- 2.4 Emphasis has been placed on the documents of the Local Plan where the plan period has expired and where the 5 year review period (post adoption), as required by the NPPF, has been reached. This focuses attention on the Saved Policies of the UDP (2006-2016) (policies saved by the Secretary of State in 2007 and 2009), the Natural Resources and Waste DPD (2013-2028) and the Core Strategy (2014-2028). There are a total of 185 policies across these three documents and an assessment of each one has been undertaken. Whilst this excludes the Core Strategy Selective Review (CSSR), Site Allocations Plan (SAP) and the Aire Valley Leeds Area Action Plan (AVLAAP) from the review because they are all less than 5 years old, the guidance is clear that should significant changes occur, a need for a review may be triggered before 5 years has elapsed.
- 2.5 In that context the LDS notes that there is provision under Policy HGR1 of the

recently adopted SAP, to undertake a SAP update for housing and safeguarded land, which will be subject of its own plan-making process. A separate report on the scope of the SAP review will be presented to a future DPP meeting. Similarly, the LDS notes that there is a need to undertake an update of the adopted AVLAAP in relation to the High Speed 2 rail line and the city station interchange.

- 2.6 The assessment of the policies in the Leeds Local Plan has been captured in a database. The outcomes have been translated into the table in **Annex 1** of this report. This provides a summary of whether the policy is considered to be up-to-date; in line with the NPPF (2019); still relevant and effective and whether there is any change to the evidence. A short commentary is included within the table which in turn has fed into the conclusion on whether the policy needs to be updated/amended or not.
- 2.7 The MHCLG Guidance states that if a local planning authority decides, as a result of the review, that they do not need to update their policies, they must also publish the reasons for this decision within 5 years of the adoption date of the plan. The table in **Annex 1** identifies those policies within the scope of the current review, that in the Council's opinion do not need updating as well as identifying those that require update/amendment.
- 2.8 This process and its conclusions are important in considering the weight to be given to policies in the Local Plan in decision making. It is important to note that not all policies become out of date or ineffective by the passage of time as this will depend on local circumstances and a plan does not become out-of-date automatically after 5 years. The review process is a method of ensuring that a plan and the policies within it remain effective. Applications for planning permission must be determined in accordance with the Development Plan unless material considerations indicate otherwise. Due weight should be given to relevant policies in existing plans according to their consistency with the National Planning Policy Framework. It remains the case (in line with the National Planning Practice Guidance) that it is up to the Local Planning Authority to decide the weight to give to planning policies.
- 2.9 Neighbourhood Plans form a part of the overall statutory development plan for Leeds but not the Local Plan. They are subject to their own review and update process, which will be driven by local Neighbourhood Planning groups and supported by the Council.

3 Main Issues

- 3.1 The assessment of 185 policies has identified a number of policies that require update / amendment of varying scale and degree. The level of update / amendment required can be grouped into three broad categories, as a result of the following:
 - changes in evidence base: which requires refreshed evidence that may lead to a potential need for a policy update;

- changes in national policy and local circumstances: particularly to align with updates to the NPPF, 2019. These may lead to a potential need for a policy update;
- changes in local circumstances: particularly to align with priorities in relation to the Climate Emergency Declaration, Inclusive Growth Strategy, health and well-being and infrastructure. These may lead to a potential need for a policy update.

3.2 The table in **Annex 1** is relatively self-explanatory but the paragraphs below aim to set out the general scale of policies that the review concludes need amending. As stated earlier in this report this is a technical exercise and no decision is being made as to when or how policies are to be updated following their consideration through this review.

3.3 There are **83** of the 185 policies that do not need to be updated (either by amendment or superseding). These will be reviewed again in five years. In line with the NPPF, if there are changes in national policy and local circumstances before the next review then an earlier review will be undertaken.

3.4 There are **102** policies that need to be considered for update. It should be noted that the majority of these are non-strategic policies and any policy updates would be to provide minor or contextual updates to be consistent with the wording in the NPPF, but the general policy intent remains in general conformity with the NPPF and can continue to be applied in the determination of planning applications, albeit, as necessary with NPPF as context. The summary responses set out in **Annex 1** illustrate the policy by policy nuances in this regard. In addition there are a number of strategic policies, including some of the Spatial Policies of the Core Strategy where the evidence base has changed or needs refreshing (i.e. the employment land assessment; strategic flood risk assessment, retail needs study) or where changes in local circumstances related to the Council Priorities around the Climate Emergency, Leeds Inclusive Growth Strategy, Health and Well-being and infrastructure (e.g. HS2) need to be reflected.

4 Next steps

4.1 This is a technical exercise undertaken as part of the legal requirement to undertake a five year review of the local plan post adoption of policies. The next steps are to consider the policies which are identified as being in potential need of update.

5 Corporate Considerations

5.1 Consultation and engagement

5.1.1 This review of Local Plan policies to see if they need to be updated is a technical exercise with judgements made in the opinion of the planning authority. Key services who make decisions in line with the Local Plan have been consulted. The review will be made available on the Council's web-site and help steer the scope and content of future plan-making.

5.2 Equality and diversity / cohesion and integration

- 5.2.1 An EDCI is not required for this report. Appropriate EDCI screenings / assessments will be undertaken in the course of any changes to Development Plan Documents.

5.3 Council policies and the Best Council Plan

- 5.3.1 There is a clear role for planning in delivering against all of the Council's priorities as established through the Best Council Plan. A key aspect of this review has been consideration of the alignment of policies with the Council's key strategies of Health and Well-being Strategy, Climate Emergency, and Inclusive Growth Strategy.
- 5.3.2 Planning is relevant to the delivery of all the priorities in the Best Council Plan and these strategies and it is therefore important that they form a key part of any review of policies.

5.4 Resources, procurement and value for money

- 5.4.1 There are no specific implications to this report. However, any future Local Plan Update and accompanying evidence base will be a resource intensive endeavour. In general costs will be met from within existing budgets.

5.5 Legal implications, access to information, and call-in

- 5.5.1 There are no legal implications for the contents of this report.

5.6 Risk management

- 5.6.1 The risk of not undertaking a review of policies in accordance with the provisions of Regulation 10A of the Town and Country Planning (Local Planning) (England) Regulations 2012) and further set out in paragraph 33 of the National Planning Policy Framework, (NPPF, 2019), is that there is an increasing likelihood that policies contained within the Local Plan will be considered to be out of date. Under existing policy within the NPPF, should the most important policies for determining planning applications be found to be out of date, the presumption in favour of sustainable development dictates that decision-making will be in accordance with the NPPF, rather than the Local Plan. This review helps ensure that relevant policies for the determination of planning applications continue to have weight.

6 Conclusion

- 6.1 All local planning authorities are required to review and, if necessary, update their Local Plan policies within 5 years of adoption, in accordance with Regulation 10A of the Town and Country Planning (Local Planning) (England) Regulations 2012. A first review undertaken by Leeds City Council under these provisions has been carried out.
- 6.2 Not all Local Plan policies have been reviewed now because some of them do not meet the criteria for being over 5 years old. Of those reviewed 45% are

considered to be in line with national guidance and not in need of updating and 55% are considered to require further consideration as a result of either a need to bring them more fully in line with the Council's priorities, refresh their evidence base or reflect changes to national policy.

- 6.3 This technical assessment does not establish when and how policies potentially in need of update will be updated. This will be established through plan-making processes such as the Local Plan Update, which is considered in the following agenda item.

7 Recommendation

- 7.1 Development Plan Panel is invited to comment on the conclusions and recommendations of the Review of the Local Plan policies prior to the Chief Planning Officer approving it.

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Annex 1: Summary table of Leeds Local Plan Review, March 2020

LEEDS LOCAL PLAN DOCUMENT	POLICY REF.	POLICY TITLE	NPPF TOPIC	Consider updating	Recommendation
CS 2014	GENERAL POLICY		Achieving sustainable development	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible despite being considered up-to-date and in conformity with NPPF.	Consider as part of the Local Plan Update.
CS 2014	SPATIAL POLICY 1	LOCATION OF DEVELOPMENT	Achieving sustainable development	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible despite being considered up-to-date and in conformity with NPPF.	Consider as part of the Local Plan Update.
CS 2014	SPATIAL POLICY 2	HIERARCHY OF CENTRES AND SPATIAL APPROACH TO RETAILING, OFFICES, INTENSIVE LEISURE AND CULTURE	Ensuring the vitality of town centres	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF.	
CS 2014	SPATIAL POLICY 3	ROLE OF LEEDS CITY CENTRE	Ensuring the vitality of town centres	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF.	
CS 2014	SPATIAL POLICY 4	REGENERATION PRIORITY PROGRAMME AREAS	Achieving sustainable development	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed (including current Indices of Multiple Deprivation and priority neighbourhoods), despite being considered up-to-date and in conformity with NPPF.	
CS 2014	SPATIAL POLICY 5	AIRE VALLEY LEEDS URBAN ECO-SETTLEMENT	Plan-making	Yes (potentially as part of consideration of SP4) Policy SP5 acts as strategic acknowledgement of the importance of the Aire Valley as a major area of development in Leeds but is implemented by the AVLAAP.	
CS 2014	SPATIAL POLICY 8	ECONOMIC DEVELOPMENT PRIORITIES	Building a strong, competitive economy	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF.	Consider as part of the Local Plan Update.

LEEDS LOCAL PLAN DOCUMENT	POLICY REF.	POLICY TITLE	NPPF TOPIC	Consider updating	Recommendation
CS 2014	SPATIAL POLICY 9	PROVISION FOR OFFICES, INDUSTRY AND WAREHOUSE EMPLOYMENT LAND AND PREMISES	Building a strong, competitive economy	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF.	
CS 2014	SPATIAL POLICY 10	GREEN BELT	Protecting Green Belt land	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
CS 2014	SPATIAL POLICY 11	TRANSPORT INFRASTRUCTURE INVESTMENT PRIORITIES	Promoting sustainable transport	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF.	Consider as part of the Local Plan Update.
CS 2014	SPATIAL POLICY 12	MANAGING THE GROWTH OF LEEDS BRADFORD INTERNATIONAL AIRPORT	Promoting sustainable transport	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF.	
CS 2014	SPATIAL POLICY 13	STRATEGIC GREEN INFRASTRUCTURE	Conserving and enhancing the natural environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF.	
CS 2014	POLICY CC1	CITY CENTRE DEVELOPMENT	Ensuring the vitality of town centres	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF.	Consider as part of the Local Plan Update.
CS 2014	POLICY CC2	CITY CENTRE SOUTH	Ensuring the vitality of town centres	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF.	
CS 2014	POLICY CC3	IMPROVING CONNECTIVITY BETWEEN THE CITY CENTRE AND NEIGHBOURING COMMUNITIES	Ensuring the vitality of town centres	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF.	
CS 2014	POLICY H1	MANAGED RELEASE OF SITES	Delivering a sufficient supply of homes	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
CS 2014	POLICY H2	NEW HOUSING DEVELOPMENT ON NON ALLOCATED SITES	Delivering a sufficient supply of homes	No. Considered up-to-date and in conformity with NPPF.	

LEEDS LOCAL PLAN DOCUMENT	POLICY REF.	POLICY TITLE	NPPF TOPIC	Consider updating	Recommendation
CS 2014	POLICY H3	DENSITY OF RESIDENTIAL DEVELOPMENT	Making effective use of land	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
CS 2014	POLICY H4:	HOUSING MIX	Delivering a sufficient supply of homes	No. Considered up-to-date and in conformity with NPPF.	
CS 2014	POLICY H6	HOUSES IN MULTIPLE OCCUPATION (HMOS), STUDENT ACCOMMODATION AND FLAT CONVERSIONS	Delivering a sufficient supply of homes	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF.	Consider as part of the Local Plan Update
CS 2014	POLICY H7	ACCOMMODATION FOR GYPSIES, TRAVELLERS AND TRAVELLING SHOW PEOPLE	Gypsies and travellers	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
CS 2014	POLICY H8	HOUSING FOR INDEPENDENT LIVING	Delivering a sufficient supply of homes	No. Considered up-to-date and in conformity with NPPF.	
CS 2014	POLICY EC1	GENERAL EMPLOYMENT LAND	Building a strong, competitive economy	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF.	Consider as part of the Local Plan Update.
CS 2014	POLICY EC2	OFFICE DEVELOPMENT	Building a strong, competitive economy	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF See SP9	
CS 2014	POLICY EC3	SAFEGUARDING EXISTING EMPLOYMENT LAND AND INDUSTRIAL AREAS	Building a strong, competitive economy	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF	
CS 2014	POLICY P1	TOWN AND LOCAL CENTRE DESIGNATIONS	Ensuring the vitality of town centres	No. There is a minor reference update required (minor modification)	Minor Mod/ Review again in 5 years
CS 2014	POLICY P2	ACCEPTABLE USES IN AND ON THE EDGE OF TOWN CENTRES	Ensuring the vitality of town centres	Yes. Consider superseding, as it is simply a list of town centre uses, despite being considered up-to-date and in conformity with NPPF	Consider as part of the Local Plan Update.

LEEDS LOCAL PLAN DOCUMENT	POLICY REF.	POLICY TITLE	NPPF TOPIC	Consider updating	Recommendation
CS 2014	POLICY P3	ACCEPTABLE USES IN AND ON THE EDGE OF LOCAL CENTRES	Ensuring the vitality of town centres	Yes. As Policy P2, consider superseding first part of policy. Need to consider updating second part of policy to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF	Consider as part of the Local Plan Update.
CS 2014	POLICY P4	SHOPPING PARADES AND SMALL SCALE STAND ALONE FOOD STORES SERVING LOCAL NEIGHBOURHOODS AND COMMUNITIES	Ensuring the vitality of town centres	Yes. Consider superseding, despite being considered up-to-date and in conformity with NPPF, as it doesn't go beyond what other policies say.	
CS 2014	POLICY P5	APPROACH TO ACCOMMODATING NEW FOOD STORES ACROSS LEEDS	Ensuring the vitality of town centres	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF	
CS 2014	POLICY P6	APPROACH TO ACCOMMODATING NEW COMPARISON SHOPPING IN TOWN AND LOCAL CENTRES	Ensuring the vitality of town centres	Yes. Consider superseding, despite being considered up-to-date and in conformity with NPPF, as it doesn't go beyond what other policies say.	
CS 2014	POLICY P7	THE CREATION OF NEW CENTRES	Ensuring the vitality of town centres	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
CS 2014	POLICY P8	SEQUENTIAL AND IMPACT ASSESSMENTS FOR MAIN TOWN CENTRE USES*	Ensuring the vitality of town centres	No. There is a minor reference update required (part D) (minor modification)	Minor Mod/ Review again in 5 years
CS 2014	POLICY P9	COMMUNITY FACILITIES AND OTHER SERVICES	Promoting healthy and safe communities	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible despite being considered up-to-date and in conformity with NPPF.	Consider as part of the Local Plan Update.
CS 2014	POLICY P10	DESIGN	Achieving well-designed places	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible despite being considered up-to-date and in conformity with NPPF.	

LEEDS LOCAL PLAN DOCUMENT	POLICY REF.	POLICY TITLE	NPPF TOPIC	Consider updating	Recommendation
CS 2014	POLICY P11	CONSERVATION	Conserving and enhancing the historic environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible despite being considered up-to-date and in conformity with NPPF. Minor modification for wording update. Opportunity to rationalise relevant UDP policies.	Consider as part of the Local Plan Update.
CS 2014	POLICY P12	LANDSCAPE	Achieving well-designed places	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
CS 2014	POLICY T1	TRANSPORT MANAGEMENT	Promoting sustainable transport	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible despite being considered up-to-date and in conformity with NPPF.	Consider as part of the Local Plan Update.
CS 2014	POLICY T2	ACCESSIBILITY REQUIREMENTS AND NEW DEVELOPMENT	Achieving well-designed places	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible despite being considered up-to-date and in conformity with NPPF.	
CS 2014	POLICY G1	ENHANCING AND EXTENDING GREEN INFRASTRUCTURE	Conserving and enhancing the natural environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible despite being considered up-to-date and in conformity with NPPF.	
CS 2014	POLICY G2	CREATION OF NEW TREE COVER	Conserving and enhancing the natural environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence is refreshed, despite being considered up-to-date and in conformity with NPPF.	
CS 2014	POLICY G3	STANDARDS FOR OPEN SPACE, SPORT AND RECREATION	Promoting healthy and safe communities	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
CS 2014	POLICY G7	CEMETERIES AND BURIAL SPACE	Conserving and enhancing the natural environment	No. Considered up-to-date and in conformity with NPPF.	
CS 2014	POLICY G8	PROTECTION OF IMPORTANT SPECIES AND HABITATS	Conserving and enhancing the natural environment	No. Minor modification required in terminology	Minor Mod/ Review again in 5 years

LEEDS LOCAL PLAN DOCUMENT	POLICY REF.	POLICY TITLE	NPPF TOPIC	Consider updating	Recommendation
CS 2014	POLICY G9	BIODIVERSITY IMPROVEMENTS	Conserving and enhancing the natural environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible despite being considered up-to-date and in conformity with NPPF.	Consider as part of the Local Plan Update.
CS 2014	POLICY EN1	CLIMATE CHANGE – CARBON DIOXIDE REDUCTION	Meeting the challenge of climate change & flooding	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible despite being considered up-to-date and in conformity with NPPF.	
CS 2014	POLICY EN3	LOW CARBON ENERGY	Meeting the challenge of climate change & flooding	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible despite being considered up-to-date and in conformity with NPPF.	Consider as part of the Local Plan Update.
CS 2014	POLICY EN5	MANAGING FLOOD RISK	Meeting the challenge of climate change & flooding	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible despite being considered up-to-date and in conformity with NPPF. A new SFRA needs to be undertaken.	Consider as part of the Local Plan Update.
CS 2014	POLICY EN6	STRATEGIC WASTE MANAGEMENT	NPPW	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
CS 2014	POLICY EN7	MINERALS	Facilitating the sustainable use of minerals	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF.	Consider as part of the Local Plan Update.
CS 2014	POLICY ID1	IMPLEMENTATION AND DELIVERY MECHANISMS	Plan-making	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF	Consider as part of the Local Plan Update.
CS 2014	POLICY ID2	PLANNING OBLIGATIONS AND DEVELOPER CONTRIBUTIONS	decision-making	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
NRWDPD Jan 2013 Rev 2015	GENERAL POLICY 1		Achieving sustainable development	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
NRWDPD Jan 2013 Rev 2015	MINERALS 1	PROVISION OF AGGREGATES	Facilitating the sustainable use of minerals	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF	Consider as part of the Local Plan Update.

LEEDS LOCAL PLAN DOCUMENT	POLICY REF.	POLICY TITLE	NPPF TOPIC	Consider updating	Recommendation
NRWDPD Jan 2013 Rev 2015	MINERALS 2	MINERAL SAFEGUARDING AREAS - SAND AND GRAVEL	Facilitating the sustainable use of minerals	See Minerals 1. Any change in targets may require reassessment of safeguarded sites.	Consider as part of the Local Plan Update.
NRWDPD Jan 2013 Rev 2015	MINERALS 3	MINERAL SAFEGUARDING AREAS - SURFACE COAL	Facilitating the sustainable use of minerals	See Minerals 1. Any change in targets may require reassessment of safeguarded sites.	
NRWDPD Jan 2013 Rev 2015	MINERALS 4	SAFEGUARDED EXISTING MINERAL EXTRACTION SITES	Facilitating the sustainable use of minerals	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF	
NRWDPD Jan 2013 Rev 2015	MINERALS 5	MINERAL EXTRACTION - SAND AND GRAVEL - AREA OF SEARCH	Facilitating the sustainable use of minerals	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF	
NRWDPD Jan 2013 Rev 2015	MINERALS 6	LIMITING SAND AND GRAVEL EXTRACTION IN THE WHARFE VALLEY	Facilitating the sustainable use of minerals	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF	
NRWDPD Jan 2013 Rev 2015	MINERALS 7	PREFERRED AREAS - STONE AND CLAY EXTRACTION	Facilitating the sustainable use of minerals	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF	
NRWDPD Jan 2013 Rev 2015	MINERALS 8	PROVISION OF STONE FOR REPAIRS AND REFURBISHMENT OF EXISTING BUILDINGS	Facilitating the sustainable use of minerals	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
NRWDPD Jan 2013 Rev 2015	MINERALS 9	APPLICATIONS FOR MINERAL DEVELOPMENT	Facilitating the sustainable use of minerals	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF	Consider as part of the Local Plan Review
NRWDPD Jan 2013 Rev 2015	MINERALS 10	RESTORATION OF MINERAL SITES	Facilitating the sustainable use of minerals	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
NRWDPD Jan 2013 Rev 2015	MINERALS 11	AFTERCARE OF RESTORED PROPOSALS	Facilitating the sustainable use of minerals	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years

LEEDS LOCAL PLAN DOCUMENT	POLICY REF.	POLICY TITLE	NPPF TOPIC	Consider updating	Recommendation
NRWDPD Jan 2013 Rev 2015	MINERALS 12	SAFEGUARDED MINERAL PROCESSING SITES	Facilitating the sustainable use of minerals	No. Considered up-to-date and in conformity with NPPF.	
NRWDPD Jan 2013 Rev 2015	MINERALS 13	TRANSPORT MODES	Facilitating the sustainable use of minerals	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
NRWDPD Jan 2013 Rev 2015	MINERALS 14	CRITERIA FOR ASSESSING ALTERNATIVE DEVELOPMENT ON PROTECTED WHARVES AND RAIL SIDINGS	Facilitating the sustainable use of minerals	No. Considered up-to-date and in conformity with NPPF.	
NRWDPD Jan 2013 Rev 2015	WASTE 1	SELF SUFFICIENCY FOR FUTURE WASTE MANAGEMENT IN LEEDS	NPPW	No. Considered up-to-date and in conformity with NPPF.	
NRWDPD Jan 2013 Rev 2015	WASTE 2	SAFEGUARDING EXISTING WASTE MANAGEMENT CAPACITY	NPPW	No. Considered up-to-date and in conformity with NPPF.	
NRWDPD Jan 2013 Rev 2015	WASTE 3	A CITY WIDE NETWORK OF WASTE MANAGEMENT SITES AND FACILITIES	NPPW	No. Considered up-to-date and in conformity with NPPF.	
NRWDPD Jan 2013 Rev 2015	WASTE 4	WASTE MANAGEMENT FACILITIES - PERMANENT USES	NPPW	No. Considered up-to-date and in conformity with NPPF.	
NRWDPD Jan 2013 Rev 2015	WASTE 5	WASTE USES WITHIN EXISTING INDUSTRIAL AREAS	NPPW	No. Considered up-to-date and in conformity with NPPF.	
NRWDPD Jan 2013 Rev 2015	WASTE 6	STRATEGIC WASTE MANAGEMENT SITES	NPPW	No. Considered up-to-date and in conformity with NPPF.	
NRWDPD Jan 2013 Rev 2015	WASTE 7	WASTE ALLOCATION	NPPW	No. Considered up-to-date and in conformity with NPPF.	
NRWDPD Jan 2013 Rev 2015	WASTE 8	WASTE PROPOSALS AT OTHER LOCATIONS	NPPW	No. Considered up-to-date and in conformity with NPPF.	
NRWDPD Jan 2013 Rev 2015	WASTE 9	WASTE MANAGEMENT FACILITIES - POTENTIAL ISSUES AND IMPACTS	NPPW	No. Considered up-to-date and in conformity with NPPF.	

LEEDS LOCAL PLAN DOCUMENT	POLICY REF.	POLICY TITLE	NPPF TOPIC	Consider updating	Recommendation
NRWDPD Jan 2013 Rev 2015	WASTE 10	LANDFILL	NPPW	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
NRWDPD Jan 2013 Rev 2015	WASTE 11	WASTE DISPOSAL: LANDFILL AND LANDRAISING SITES	NPPW	No. Considered up-to-date and in conformity with NPPF.	
NRWDPD Jan 2013 Rev 2015	ENERGY 1	LARGE SCALE WIND ENERGY GENERATION	Meeting the challenge of climate change & flooding	No. Considered up-to-date and in conformity with NPPF.	
NRWDPD Jan 2013 Rev 2015	ENERGY 2	MICRO-GENERATION DEVELOPMENT	Meeting the challenge of climate change & flooding	No. Considered up-to-date and in conformity with NPPF.	
NRWDPD Jan 2013 Rev 2015	ENERGY 3	HEAT AND POWER ENERGY RECOVERY	Meeting the challenge of climate change & flooding	No. Considered up-to-date and in conformity with NPPF.	
NRWDPD Jan 2013 Rev 2015	ENERGY 4	HEAT DISTRIBUTION INFRASTRUCTURE	Meeting the challenge of climate change & flooding	No. Considered up-to-date and in conformity with NPPF.	
NRWDPD Jan 2013 Rev 2015	AIR 1	THE MANAGEMENT OF AIR QUALITY THROUGH DEVELOPMENT	Promoting healthy and safe communities	No. Considered up-to-date and in conformity with NPPF.	Consider as part of the Local Plan Update.
NRWDPD Jan 2013 Rev 2015	WATER 1	WATER EFFICIENCY	Meeting the challenge of climate change & flooding	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF	
NRWDPD Jan 2013 Rev 2015	WATER 2	PROTECTION OF WATER QUALITY	Conserving and enhancing the natural environment	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
NRWDPD Jan 2013 Rev 2015	WATER 3	FUNCTIONAL FLOOD PLAIN	Meeting the challenge of climate change, flooding	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF	Consider as part of the Local Plan Update.

LEEDS LOCAL PLAN DOCUMENT	POLICY REF.	POLICY TITLE	NPPF TOPIC	Consider updating	Recommendation
NRWDPD Jan 2013 Rev 2015	WATER 4	DEVELOPMENT IN FLOOD RISK AREAS	Meeting the challenge of climate change, flooding	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
NRWDPD Jan 2013 Rev 2015	WATER 5	ZONES OF RAPID INUNDATION	Meeting the challenge of climate change, flooding	No. Considered up-to-date and in conformity with NPPF.	
NRWDPD Jan 2013 Rev 2015	WATER 6	FLOOD RISK ASSESSMENTS	Meeting the challenge of climate change, flooding	No. Considered up-to-date and in conformity with NPPF.	
NRWDPD Jan 2013 Rev 2015	WATER 7	SURFACE WATER RUN-OFF	Meeting the challenge of climate change, flooding	No. Considered up-to-date and in conformity with NPPF.	
NRWDPD Jan 2013 Rev 2015	LAND 1	CONTAMINATED LAND	Making effective use of land	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF	Consider as part of the Local Plan Update.
NRWDPD Jan 2013 Rev 2015	LAND 2	DEVELOPMENT AND TREES	Conserving and enhancing the natural environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshed, despite being considered up-to-date and in conformity with NPPF	Consider as part of the Local Plan Update.
UDP 2006 (SAVED)	GP1	LAND USE AND THE PROPOSALS MAP	decision-making	No. Minor modification required in terminology	Minor Mod/ Review again in 5 years
UDP 2006 (SAVED)	GP5	REQUIREMENT OF DEVELOPMENT PROPOSALS	decision-making	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF	Consider as part of the Local Plan Update.

LEEDS LOCAL PLAN DOCUMENT	POLICY REF.	POLICY TITLE	NPPF TOPIC	Consider updating	Recommendation
UDP 2006 (SAVED)	GP6	UNIMPLEMENTED LOCAL PLAN PROPOSALS	Plan-making	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF A range of site commitments and other improvements carried forward into the UDP from previous local plans. Those that have completed and or have become inappropriate are redundant. Others remain extant and relevant. Separate assessments have been made of all the individual commitments. Sites and designations that are relevant have already been carried forward into the Site Allocations Plan 2019. Other sites and designations that are no longer appropriate can be superseded.	Consider as part of the Local Plan Update.
UDP 2006 (SAVED)	N8	URBAN GREEN CORRIDORS	Conserving and enhancing the natural environment	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
UDP 2006 (SAVED)	N9	URBAN GREEN CORRIDORS AND DEVELOPMENT	Promoting healthy and safe communities	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Considered ineffective as policy intent covered by CS G1. Potential to supersede.	Consider as part of the Local Plan Update.
UDP 2006 (SAVED)	N11	OPEN LAND IN BUILT UP AREAS	Conserving and enhancing the natural environment	Yes. Need to consider evidence base refresh.	
UDP 2006 (SAVED)	N14	LISTED BUILDING AND PRESERVATION	Conserving and enhancing the natural environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology. See also CS P11	
UDP 2006 (SAVED)	N15	LISTED BUILDINGS AND CHANGE OF USE	Conserving and enhancing the natural environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology. See also CS P11	

LEEDS LOCAL PLAN DOCUMENT	POLICY REF.	POLICY TITLE	NPPF TOPIC	Consider updating	Recommendation
UDP 2006 (SAVED)	N16	LISTED BUILDINGS AND EXTENSIONS	Conserving and enhancing the natural environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology. See also CS P11	Consider as part of the Local Plan Update.
UDP 2006 (SAVED)	N17	LISTED BUILDINGS CHARACTER AND APPEARANCE	Conserving and enhancing the natural environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology. See also CS P11	
UDP 2006 (SAVED)	N18A	CONSERVATION AREAS AND DEMOLITION	Conserving and enhancing the natural environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology. See also CS P11	
UDP 2006 (SAVED)	N18B	CONSERVATION AREAS AND DEMOLITION	Conserving and enhancing the natural environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology. See also CS P11	
UDP 2006 (SAVED)	N19	CONSERVATION AREAS NEW BUILDINGS	Conserving and enhancing the natural environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology. See also CS P11	
UDP 2006 (SAVED)	N20	CONSERVATION AREAS AND RETENTION OF FEATURES	Conserving and enhancing the natural environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology. See also CS P11	
UDP 2006 (SAVED)	N23	DEVELOPMENT AND INCIDENTAL OPEN SPACE	Achieving well-designed places	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology. See also CS P10.	

LEEDS LOCAL PLAN DOCUMENT	POLICY REF.	POLICY TITLE	NPPF TOPIC	Consider updating	Recommendation
UDP 2006 (SAVED)	N24	DEVELOPMENT PROPOSALS NEXT TO GREEN BELT / CORRIDORS	Achieving well-designed places	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
UDP 2006 (SAVED)	N25	DEVELOPMENT AND SITE BOUNDARIES	Achieving well-designed places	No. Considered up-to-date and in conformity with NPPF.	
UDP 2006 (SAVED)	N27	VACANT SITES AND LANDSCAPING SCHEMES	Achieving well-designed places	No. Considered up-to-date and in conformity with NPPF.	
UDP 2006 (SAVED)	N28	HISTORIC PARKS AND GARDENS	conserving and enhancing the natural environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology.	Consider as part of the Local Plan Update.
UDP 2006 (SAVED)	N29	SITES OF ARCHAEOLOGICAL IMPORTANCE	conserving and enhancing the natural environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology.	
UDP 2006 (SAVED)	N32	GREEN BELT AND THE PROPOSALS MAP	Protecting Green Belt land	Plan period has passed but policy considered to be upto date, in conformity with NPPF and relevant to decision making. Consider Minor Modification to terminology.	
UDP 2006 (SAVED)	N33	DEVELOPMENT IN THE GREEN BELT	Protecting Green Belt land	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology.	
UDP 2006 (SAVED)	N35	DEVELOPMENT AND AGRICULTURAL LAND	conserving and enhancing the natural environment	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
UDP 2006 (SAVED)	N36	CHANGE OF USE OF RURAL BUILDINGS	conserving and enhancing the natural environment	No. Considered up-to-date and in conformity with NPPF.	

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LEEDS LOCAL PLAN DOCUMENT	POLICY REF.	POLICY TITLE	NPPF TOPIC	Consider updating	Recommendation
UDP 2006 (SAVED)	N37	SPECIAL LANDSCAPE AREAS	conserving and enhancing the natural environment	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
UDP 2006 (SAVED)	N37A	DEVELOPMENT IN THE COUNTRYSIDE	conserving and enhancing the natural environment	No. Considered up-to-date and in conformity with NPPF.	
UDP 2006 (SAVED)	N39B	WATERCOURSES AND NEW DEVELOPMENT	Meeting the challenge of climate change, flooding	No. Considered up-to-date and in conformity with NPPF.	
UDP 2006 (SAVED)	N43	INFORMAL OUTDOOR RECREATION	Promoting healthy and safe communities	Yes. Consider superseding as other CS G and UDP N33 policies cover policy intent.	Consider as part of the Local Plan Update.
UDP 2006 (SAVED)	T10A	SAFEGUARD FORMER RAIL LINES	Promoting sustainable transport	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
UDP 2006 (SAVED)	T16	PARK AND RIDE FACILITIES	Promoting sustainable transport	No. Considered up-to-date and in conformity with NPPF.	
UDP 2006 (SAVED)	T17	PARK AND RIDE SITES	Promoting sustainable transport	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshing, despite being considered up-to-date and in conformity with NPPF.	Consider as part of the Local Plan Update.
UDP 2006 (SAVED)	T20	MAJOR HIGHWAY SCHEMES	Promoting sustainable transport	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence base refreshing, despite being considered up-to-date and in conformity with NPPF. Those schemes that have completed are redundant.	Consider as part of the Local Plan Update.
UDP 2006 (SAVED)	T29	LORRY PARKING AND COACH LAYOVER	Promoting sustainable transport	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years

LEEDS LOCAL PLAN DOCUMENT	POLICY REF.	POLICY TITLE	NPPF TOPIC	Consider updating	Recommendation
UDP 2006 (SAVED)	H14	AFFORDABLE HOUSING IN RURAL AREAS	Delivering a sufficient supply of homes	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
UDP 2006 (SAVED)	E3A	RENEWAL OF PLANNING PERMISSIONS	Building a strong, competitive economy	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence refreshed, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology.	Consider as part of the Local Plan Update.
UDP 2006 (SAVED)	E3B	UNIMPLEMENTED EMPLOYMENT ALLOCATIONS	Building a strong, competitive economy		
UDP 2006 (SAVED)	E3C	COMMITTED EMPLOYMENT SITES	Building a strong, competitive economy		
UDP 2006 (SAVED)	E4	EMPLOYMENT ALLOCATIONS	Building a strong, competitive economy		
UDP 2006 (SAVED)	LT3	ATTRACTIONS AND FACILITIES IN THE CITY CENTRE	Building a strong, competitive economy	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. The policy is promotional in nature and adds little to the general statement referring to promoting the tourism industry set out in CS policy SP8. Consider superseding.	
UDP 2006 (SAVED)	LT4	CULTURAL AND SPORTING FACILITIES LOCATIONS	Building a strong, competitive economy	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF.	
UDP 2006 (SAVED)	LT5	PURPOSE BUILT EXHIBITIONS. CONCERTS AND CONFERENCE FACILITIES	Building a strong, competitive economy	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF.	

LEEDS LOCAL PLAN DOCUMENT	POLICY REF.	POLICY TITLE	NPPF TOPIC	Consider updating	Recommendation
UDP 2006 (SAVED)	LT5A	ELLAND ROAD FOOTBALL STADIUMS	Building a strong, competitive economy	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Parts of the area have been delivered which makes the policy redundant, however some areas of development potential remain.	Consider as part of the Local Plan Update.
UDP 2006 (SAVED)	LT5B	LEISURE AND TOURISM FACILITIES SITES	Building a strong, competitive economy	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Schemes that have completed and or have become inappropriate are redundant.	
UDP 2006 (SAVED)	LT6	WATERWAYS CORRIDORS AND TOURISM	Building a strong, competitive economy	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Promotional policy, consider potential to supersede.	
UDP 2006 (SAVED)	LT6A	WATERWAYS AND LEISURE DEVELOPMENTS	Building a strong, competitive economy	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF.	
UDP 2006 (SAVED)	LT6B	WATERWAYS AND PUBLIC RIGHTS OF WAY	Building a strong, competitive economy	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
UDP 2006 (SAVED)	R2	PROPOSED AREA BASED INITIATIVES	Achieving sustainable development	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Some of the area priorities are covered by CS Policy SP4.	Consider as part of the Local Plan Update.
UDP 2006 (SAVED)	R3	COMPULSORY PURCHASE ORDERS	Achieving sustainable development	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
UDP 2006 (SAVED)	CC2	CITY CENTRE BOUNDARY AND POLICY AREA	Ensuring the vitality of town centres	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence refreshed, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology. See CS CC1 and CC2.	Consider as part of the Local Plan Update.

LEEDS LOCAL PLAN DOCUMENT	POLICY REF.	POLICY TITLE	NPPF TOPIC	Consider updating	Recommendation
UDP 2006 (SAVED)	CC24	BAD NEIGHBOUR AND LARGE SCALE INDUSTRIAL USES	Building a strong, competitive economy	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Consider superseding as policies such as GP5 can appropriately address amenity issues if a proposal were to come forward.	Consider as part of the Local Plan Update.
UDP 2006 (SAVED)	T30:14.2.7	AIRPORT OPERATIONAL LAND BOUNDARY	Promoting sustainable transport	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
UDP 2006 (SAVED)	T30A	LEEDS / BRADFORD AIRPORT AND RELATED USES	Promoting sustainable transport	No. Considered up-to-date and in conformity with NPPF.	
UDP 2006 (SAVED)	T30B	AIRPORT PUBLIC SAFETY ZONES	Promoting sustainable transport	No. Considered up-to-date and in conformity with NPPF.	
UDP 2006 (SAVED)	T30C	AERODROME SAFEGUARDING AREA	Promoting sustainable transport	No. Considered up-to-date and in conformity with NPPF.	
UDP 2006 (SAVED)	RL1	RURAL LAND NORTH OF THE RIVER WHARFE	Conserving and enhancing the natural environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology.	Consider as part of the Local Plan Update.
UDP 2006 (SAVED)	BD2	DESIGN AND SITING OF NEW BUILDINGS	Achieving well-designed places	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
UDP 2006 (SAVED)	BD3	DISABLED ACCESS NEW BUILDINGS	Achieving well-designed places		
UDP 2006 (SAVED)	BD4	PLANT EQUIPMENT AND SERVICE AREAS	Achieving well-designed places		
UDP 2006 (SAVED)	BD5	AMENITY AND NEW BUILDINGS	Achieving well-designed places		
UDP 2006 (SAVED)	BD6	ALTERATIONS AND EXTENSIONS	Achieving well-designed places		

LEEDS LOCAL PLAN DOCUMENT	POLICY REF.	POLICY TITLE	NPPF TOPIC	Consider updating	Recommendation
UDP 2006 (SAVED)	BD7	SHOP FRONTS AND SECURITY MEASURES	Achieving well-designed places	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
UDP 2006 (SAVED)	BD8	DESIGN AND LOCATION OF SIGNS	Achieving well-designed places		
UDP 2006 (SAVED)	BD9	PROJECTING AND ILLUMINATED SIGNS	Achieving well-designed places		
UDP 2006 (SAVED)	BD10	BANNERS AND TEMPORARY ADVERTISING	Achieving well-designed places		
UDP 2006 (SAVED)	BD11	BLINDS FORMS AND DESIGN	Achieving well-designed places		
UDP 2006 (SAVED)	BD12	ADVERTISEMENT HOARDINGS	Achieving well-designed places		
UDP 2006 (SAVED)	BD14	FLOODLIGHTING	Achieving well-designed places		
UDP 2006 (SAVED)	BD15	PUBLIC ART	Achieving well-designed places		
UDP 2006 (SAVED)	BC7	DEVELOPMENT IN CONSERVATION AREAS	conserving and enhancing the historic environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology. See also CS P11.	Consider as part of the Local Plan Update.
UDP 2006 (SAVED)	BC8	DEMOLITION OF BUILDINGS IN CONSERVATION AREAS	conserving and enhancing the historic environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology. See also CS P11.	
UDP 2006 (SAVED)	LD1	LANDSCAPING SCHEMES	Achieving well-designed places	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF.	

LEEDS LOCAL PLAN DOCUMENT	POLICY REF.	POLICY TITLE	NPPF TOPIC	Consider updating	Recommendation
UDP 2006 (SAVED)	LD2	NEW AND ALTERED ROADS	Achieving well-designed places	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF.	Consider as part of the Local Plan Update.
UDP 2006 (SAVED)	ARC1	SCHEDULED ANCIENT MONUMENTS	conserving and enhancing the historic environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology.	
UDP 2006 (SAVED)	ARC4	PRESERVATION OF CLASS I and II AREAS	conserving and enhancing the historic environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence refreshing, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology.	
UDP 2006 (SAVED)	ARC5	PLANNING DECISIONS AND CLASS I, II and III AREAS	conserving and enhancing the historic environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence refreshing, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology.	
UDP 2006 (SAVED)	ARC6	PRESERVATION BY RECORD	conserving and enhancing the historic environment	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible and evidence refreshing, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology.	
UDP 2006 (SAVED)	ARC7	HISTORIC LANDSCAPES	conserving and enhancing the historic environment	Yes. Consider superseding as policy aim not covered by NPPF.	
UDP 2006 (SAVED)	ARC8	MANAGEMENT AGREEMENTS	conserving and enhancing the historic environment	Yes. Consider superseding as policy aim not covered by NPPF.	
UDP 2006 (SAVED)	GB2	INFILLING THE GREENBELT	Protecting Green Belt land	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology.	

LEEDS LOCAL PLAN DOCUMENT	POLICY REF.	POLICY TITLE	NPPF TOPIC	Consider updating	Recommendation
UDP 2006 (SAVED)	GB3	CHANGE OF USE FOR A BUILDING OF HISTORIC OR ARCHITECTURAL INTEREST	Protecting Green Belt land	Yes. Consider superseding as UDP GB4 and GB9 cover intent of policy.	Consider as part of the Local Plan Update.
UDP 2006 (SAVED)	GB4	CHANGE OF USE OF BUILDINGS	Protecting Green Belt land	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF.	
UDP 2006 (SAVED)	GB7	MAJOR DEVELOPED SITES IN THE GREEN BELT	Protecting Green Belt land	Yes. Consider superseding as policy aim not covered by NPPF.	
UDP 2006 (SAVED)	GB9	REDEVELOPMENT OF BUILDINGS	Protecting Green Belt land	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology.	
UDP 2006 (SAVED)	GB12	RETAIL DEVELOPMENT IN THE GREEN BELT	Protecting Green Belt land	Yes. Consider superseding as policy intent covered by other parts of NPPF and CS retail policies.	
UDP 2006 (SAVED)	GB13	STABLES AND EQUESTRIAN DEVELOPMENT	Protecting Green Belt land	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology.	
UDP 2006 (SAVED)	GB17	CRITERIA FOR AFFORDABLE HOUSING IN THE GREEN BELT	Protecting Green Belt land	Yes. Consider superseding as policy intent covered by UDP policy H14.	
UDP 2006 (SAVED)	GB19	OUTDOOR SPORT AND RECREATION	Protecting Green Belt land	Yes. Consider superseding as policy intent covered by other CS G policies.	
UDP 2006 (SAVED)	GB20	BUILDINGS FOR SPORT AND RECREATION	Protecting Green Belt land	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF. Consider minor modifications to terminology.	

LEEDS LOCAL PLAN DOCUMENT	POLICY REF.	POLICY TITLE	NPPF TOPIC	Consider updating	Recommendation
UDP 2006 (SAVED)	GB21	HOLIDAY ACCOMMODATION	Protecting Green Belt land	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years
UDP 2006 (SAVED)	GB22	HOLIDAY ACCOMMODATION AND MINOR WORKS	Protecting Green Belt land	No. Considered up-to-date and in conformity with NPPF.	
UDP 2006 (SAVED)	GB23	STORAGE OF CARAVANS IN THE GREEN BELT	Protecting Green Belt land	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF.	Consider as part of the Local Plan Update.
UDP 2006 (SAVED)	GB24	ALLOTMENT GARDENS IN THE GREEN BELT	Protecting Green Belt land	Yes. Need to consider updating to ensure local priorities are as fully reflected as possible, despite being considered up-to-date and in conformity with NPPF.	
UDP 2006 (SAVED)	GB25	GARDEN EXTENSIONS INTO THE GREEN BELT	Protecting Green Belt land	No. Considered up-to-date and in conformity with NPPF.	Review again in 5 years

Leeds Local Plan Review, March 2020



Report author: Martin Elliot & Adam Harvatt
Tel: 0113 37 87634

Report of Chief Planning Officer

Report to Development Plan Panel

Date: 17th March 2020

Subject: Local Plan Update

Are specific electoral wards affected?	☒ Yes ☐ No
If yes, name(s) of ward(s): ALL	
Has consultation been carried out?	☐ Yes ☒ No
Are there implications for equality and diversity and cohesion and integration?	☐ Yes ☒ No
Will the decision be open for call-in?	☐ Yes ☒ No
Does the report contain confidential or exempt information?	☐ Yes ☒ No
If relevant, access to information procedure rule number:	
Appendix number:	

Summary

1. The Leeds Local Plan sets the land use and spatial planning framework for how Leeds will develop. The current Leeds Local Plan is a set of five Development Plan Documents (DPDs) mainly covering the period between 2012 and 2028, but with some policies covering up to 2033. The Leeds Local Plan and 16 Neighbourhood Plans together form the statutory Development Plan, which is used, alongside the National Planning Policy Framework, to help direct decisions on planning applications in Leeds.
2. The Core Strategy sets the overall strategic framework for development in Leeds and underpins other DPDs covering Natural Resources and Waste and site allocations. A number of years have passed since the Core Strategy (CS) was adopted in 2014. Whilst it was subject of an update in 2019 this was selective and focussed largely on housing, leaving much of the remainder untouched. It is now necessary to consider how Leeds will develop beyond 2028 so that there is certainty for local people and investors in Leeds.
3. Similarly the Natural Resources and Waste Plan was adopted in 2013 and since then, despite it making good progress regarding the management of the natural environment, the declaration of a Climate Emergency in Leeds is a driver to

update it. Allocations plans in the form of the Site Allocations Plan (SAP) and Aire Valley Leeds Area Action Plan (AVLAAP) are more recently adopted and a separate SAP Review is underway. The Local Plan also includes saved policies of the Unitary Development Plan (2006).

4. Neighbourhood Plans form a part of the overall statutory development plan for Leeds but not the Local Plan. They are subject to their own review and update process which will be driven by local Neighbourhood Planning groups and supported by the Council.
5. In terms of the strategic planning policy framework of the Council there have been a number of changes since 2014 which are relevant. These include the increased relevance of sub-regional planning, amendments to the National Planning Policy Framework (NPPF), other Government guidance, structural changes to the economy and the UK's departure from the European Union. These coupled with national behavioural changes to the ways we shop and work have implications for the way Leeds will develop. There are also District wide issues and imbalances in relation to inequality and public health that the planning system needs to influence.
6. At a local level the Council has three strategies which underpin its policies and programmes: the climate emergency, the inclusive growth strategy and the health and well-being strategy. Planning sits at the heart of these strategies and links their objectives through development decisions, including place-making. This also entails identifying infrastructure requirements and helping to guide investment decisions. It is noted that Full Council have already agreed that the Local Plan Update should focus on policies which will assist Leeds in meeting its Climate Emergency objectives of being net zero carbon by 2030 and that the strategic policy on Leeds Bradford Airport be updated.
7. An audit of current Local Plan policies has been undertaken and the results of this are included in the previous agenda item "Local Plan – Review of Extant Policies". This helps show how existing policies are performing, their alignment with national guidance and whether an update needs to be considered. There are over 250 policies in the Local Plan and it is not proposed that they will all be updated. Some, such as those in the Core Strategy Selective Review, Site Allocations Plan and AVLAAP, are very recently adopted and remain up to date.
8. This paper sets out a suggested direction of travel for the Local Plan Update (LPU), which takes into account the outcomes of the Review of Extant Policies. It proposes that the LPU focus on updating some of the strategic policies of the Core Strategy and the Natural Resources and Waste Plan, alongside any non-strategic policies that have potential to support the Council's zero carbon trajectory to 2030.

Recommendations

9. Panel Members are asked to consider the report, provide comments on the initial focus of the LPU and agree the broad timetable set out.

1. Purpose of this report

- 1.1 The purpose of this report is to use the review of extant Local Plan policies (previous agenda item) to begin the process of updating the Local Plan and set an initial broad scope of that update, alongside a timetable for preparation and consultation.

2. Background information

- 2.1 The Council's Local Development Scheme¹ was agreed by Panel in January 2020. This sets a 3-year work programme for the Leeds Local Plan and noted that the scope of the LPU would be determined through (a) the review of Local Plan Policies to see if they need updating (due early 2020) and (b) in response to Council priorities, in particular the climate emergency.
- 2.2 The current Leeds Local Plan comprises:
- UDP Review 2006 (saved policies)
 - Adopted Core Strategy 2014 (selectively reviewed 2019)
 - Natural Resources and Waste DPD 2013
 - Aire Valley Leeds Area Action Plan 2017
 - Site Allocations Plan 2019
- 2.3 The review of Local Plan Policies to assess whether policies should be considered for updating has been undertaken and is covered by the previous agenda item. It concludes that there are policies, including some of the Spatial Policies of the Core Strategy and policies in the Natural Resources and Waste Plan and saved UDP, where the evidence base needs refreshing or where local circumstances have changed to warrant consideration of an update.
- 2.4 The Unitary Development Plan was adopted in 2006 and various policies within it has been saved or superseded by subsequent Development Plan Documents.
- 2.5 The Natural Resources and Waste Plan was adopted in 2013 (and revised in 2015) and contains policies on minerals (including the safeguarding of sites), waste (including the allocation of sites and protection of wharves for canal freight movements), energy (including avoiding energy use, energy efficiency and supporting low carbon generation), air quality, water (including water efficiency and avoiding flood risk from rivers and surface water) and land (including contaminated land and conservation of trees).
- 2.6 The Core Strategy (CS) was adopted in 2014 and sets the strategic framework for the Local Plan as a whole. The CS was updated in 2019 through a Selective Review which focussed on Strategic Policy 6 and Strategic Policy 7 alongside policies on affordable housing, greenspace provision, and accessibility of new homes, housing standards and electric vehicle charging points.

¹ required under section 15 of the Planning and Compulsory Purchase Act 2004 (as amended by the Localism Act 2011)

- 2.7 The Aire Valley Leeds Area Action Plan was adopted in 2017 and provides for allocations within a specific part of Leeds. It remains up to date.
- 2.8 The Site Allocations Plan (SAP) was adopted in 2019 and provides for allocations across the District (except for the areas covered by the AVLAAP). The SAP Review is subject to its own plan-making process as set out in the Local Development Scheme and will progress in advance of the LPU with Regulation 18 consultation material being considered by Development Plan Panel in the spring.
- 2.9 It is noted that Full Council on 11th September 2019 approved that: *“To reflect the Council’s declaration of Climate Emergency in March 2019, Council commits to including measures to address the Climate Emergency in subsequent Core Strategy Reviews. This should include a strategic plan to deliver more trees in the city, a greater emphasis on how new housing developments are accessed i.e. not solely by the private car and a clear commitment to review Spatial Policy 12 of the Core Strategy relating to growth at Leeds Bradford Airport, as a matter of urgency, and notes that the Council has already committed to bringing a timetable to Development Plan Panel this Autumn”.*

3. Main issues

- 3.1 This report is focused on describing the background to the relevant planning matters which will inform the LPU, signalling forthcoming issues and identifying and inviting possible future considerations. It does not fully prescribe what the LPU should conclude on a particular matter as, at this early stage, an up-to-date evidence base is needed alongside wider consultation. The work that has informed this report therefore does not seek to prejudge consultation on the scope of the LPU (Regulation 18 consultation), rather it serves to help inform it.
- 3.2 The need to update policies to help Leeds meet its declared Climate Emergency is paramount because the commitment of the Council is to be net zero carbon by 2030. This is to ensure that the amount of carbon emissions (as a proportion of the global carbon budget) that Leeds emits between now and 2050 stays within the 1.5°C temperature rise recommended by the United Nations.
- 3.3 Therefore one alternative would be to only focus on those policies within the Local Plan which can contribute towards reducing carbon emissions. However, policies to mitigate and adapt to the impacts of climate change and policies to promote sustainable development are very much interrelated. Moreover, under the current planning system local authorities can lose control over sustainable development if policies relevant to the determination of planning applications are considered to be out of date (NPPF, paragraph 11).
- 3.4 As the LPU is a plan-making process it is important to note that issues raised during forthcoming formal consultation stages in addition to the focused input of specialist bodies (for example infrastructure providers) will also inform the future direction and content of the LPU. The preparation of the LPU is an iterative process and possible options will narrow and refine in response to emerging information and evidence as work on the plan progresses.

- 3.5 This report sets out in headline form the issues which a LPU might consider. There are a number of specific aspects to highlight at this early stage.

What are the key drivers for the LPU?

- 3.6 Leeds Best Council Plan sets 7 priorities which all relate to spatial planning. There are 3 overarching Council strategies as follows: Leeds Inclusive Growth Strategy, Health and Well-being Strategy and the Climate Emergency. The LPU must help to deliver each of these through development decisions and the strategic framework for the growth of Leeds.
- 3.7 The National Planning Policy Framework (NPPF) is an important influence on the LPU's content. Compliance with the NPPF is one of the tests for soundness against which the LPU will be measured. It sets out a list of matters, which the strategic policies in the LPU should address. Strategic policies should set out an overall strategy for the pattern, scale and quality of development, and make sufficient provision (in line with the presumption in favour of sustainable development) for:
- (a) housing (including affordable housing), employment, retail, leisure and other commercial development;
 - (b) infrastructure for transport, telecommunications, security, waste management, water supply, wastewater, flood risk and coastal change management, and the provision of minerals and energy (including heat);
 - (c) community facilities (such as health, education and cultural infrastructure);
 - (d) conservation and enhancement of the natural, built and historic environment, including landscapes and green infrastructure, and planning measures to address climate change mitigation and adaptation.
- 3.8 Cross-boundary matters & the Duty to Co-operate are important and the LPU must ensure that cross boundary issues are being dealt with on an on-going basis and demonstrate this through the preparation of Statements of Common Ground.

How might specific Strategic Policies need to be updated?

- 3.9 The current Core Strategy sets a vision in paragraph 3.2 which is contained at **Appendix 1** of this report. It is noted that in terms of achieving this vision the Core Strategy has helped to deliver significant progress on the ground against these objectives.
- 3.10 The Spatial Development Strategy of the Local Plan is set out in the Spatial Policies ("SP") of the Core Strategy, which are akin to the strategic policies noted in the NPPF (at para 3.7 above). These physically shape and transform the District and identify which areas of Leeds play the key roles in delivering development, set levels of development required, whilst ensuring that the distinct character of Leeds is enhanced. The SP policies currently include:
- the location of development (which sets out through a settlement hierarchy an approach to priority areas for development and use of

previously developed land) which should be updated in line with the Council priorities and consequential amendments arising from any changes to other strategic policies

- housing (the supply and quality of new homes in meeting housing need) - the housing requirement, policy on affordable housing, housing space standards and accessible homes has recently been updated through the Core Strategy Selective Review (2019) and allocations for housing are implemented through the SAP, AVLAAP and SAP Review. Therefore policies SP6 and SP7 are not considered to need updating now.
- the economy (providing opportunities for local employment opportunities and job growth) - which relies on evidence from 2010 and should be updated so as to reflect an up to date understanding of key sectors in Leeds, the strategic employment locations, impacts and opportunities of HS2 and local employment opportunities
- the role of town and local centres, (providing facilities and services for the community in accessible locations) - which is based on evidence from 2010 and should be updated to consider changes to the nature of the retail economy, role of local centres and their resilience
- the role of the city centre (promotes the city centres role as the major regional capital and key development opportunities and challenges within and support linkages) - which is based on evidence from 2010 and should be updated to consider changes to the nature of the city centre and key corridors alongside side the impacts of HS2 and the development of the City Station
- regeneration (targeting specific priority areas across the District) - which is based on Indices of Multiple Deprivation (2010) and does not fully reflect the Council's priorities for inclusive growth and health and well-being
- integrating transport and spatial planning (improving public transport and opportunities for walking and cycling) which needs to be updated to reflect the Leeds Public Transport Investment Programme alongside the West Yorkshire Transport Strategy as well as the Council's priorities
- managing the growth of Leeds Airport (recognising the impact on climate change through the generation of emissions from air travel and seeking to minimise the local impact on the environment (including transport trips)) - which needs to be updated in light of the climate emergency and the airport's masterplan
- Green infrastructure (identifies key Green Infrastructure opportunities) - which needs to be updated to ensure that the Council's policies assist in mitigating and adapting to climate change and providing an enhanced basis for biodiversity resilience
- the Green Belt (establishing a defensible boundary for the Green Belt which can endure beyond the plan period) - which has been established

through the SAP and AVLAAP and is therefore considered to be fully up to date and in line with national guidance

3.11 Members are invited to consider whether these remain the right list of strategic policies for the District. It is noted, in line with the Council's priorities, that consideration may need to be given to new SP policies on:

- climate change (which could clarify the specific local policy actions that are considered necessary to ensure that Leeds meets its carbon commitments)
- the environment (which could include refreshed and updated NRWP policies so as to provide a co-ordinated strategic basis for the management, protection and resilience of the environmental resources/assets in Leeds)
- place making (which could set out the strategic role that place making plays in different communities in terms of ensuring resilient and stronger communities, alongside meeting Council priorities whilst maintaining and enhancing local character and distinctiveness)
- infrastructure and investment (including the infrastructure funding required and the relationship between the Plan and Community Infrastructure Levy and Section 106 contributions from development)

How might policies for the Climate Emergency need to be updated?

3.12 The NRWP contains a range of strategic and non-strategic policies on the environment and natural capital of Leeds (as set out in para 2.5 above). These policies (alongside policies on managing environmental resources and green infrastructure in the Core Strategy) are highly relevant to the climate emergency and they will need to be updated as a priority. It is proposed that as part of this consideration be given to including NRWP policies within the SP policy framework to increase their prominence as underpinning environmental policies for the plan as a whole.

3.13 The shape of strategic and non-strategic policies on the climate emergency can be summarised as follows:

- Spatial Strategy - the LPU provides an opportunity to strengthen policies on the location of development, densities of development in the most sustainable places, maximisation of brownfield land, avoiding flood risk and accessibility of development close to public transport hubs. It also affords the opportunity to create improved green infrastructure.
- Place-making – creating resilient places is a way of meeting carbon reduction, as well as tackling inclusive growth and maximising health and well-being. The Building Better, Building Beautiful Commission was an independent body set up to advise government on how to promote and increase the use of high-quality design for new build homes and neighbourhoods. In its final report, 'Living with beauty: promoting health, well-being and sustainable growth' (2020), the Commission has set out its recommendations to government and these (which include asking for

beauty in new developments, refusing ugliness and promoting stewardship) will help inform the LPU. As part of this Members have called for new housing developments to place priority away from the car, promote active and towards people – in meeting their housing needs.

- Carbon reduction and sustainable design & construction – the LPU can consider policies for net zero buildings in Leeds and the Council now needs to develop an evidence base that shows how this can be justified and achieved. There are expectations that all homes should provide an element of energy generation e.g. from photovoltaic panels which are now long established as technology.
- Renewable and low carbon energy generation and district heating – the LPU can explore the role of local low carbon and renewable energy potential within Leeds. There is an opportunity to identify suitable areas for renewable and low carbon energy sources (such as solar, wind and geo-thermal), heat distribution and for energy storage. The LPU can also set a target for grid connected renewable energy generation capacity and identify where sites could connect to the existing and potential future heat networks.
- Green & Blue infrastructure, tree cover, green space and biodiversity - There are opportunities to set targets and make land available for new tree planting and other measures to improve tree cover. Natural flood risk management options are preferred and there are opportunities to reinforce and strengthen policies on the use of Sustainable Drainage Systems (SuDS). An objective of the Review will also be to improve resilience of biodiversity, for example to improve the habitat network to give species a better chance of survival, to improve the management of sites, to identify and map biodiversity opportunities and to introduce a biodiversity off-setting policy.
- Sustainable travel, car free living and walkable neighbourhoods – there needs to be closer alignment between development and transport planning so that options for car free living and walkable neighbourhoods can be realistically considered. Accessibility standards may need to be reviewed and employment as well as housing sites must be accessible by means other than the private car and enable active travel.

What other strategic policies may need to be considered?

- 3.14 The NRWP contains policies on minerals which may need to reflect more up to date evidence on minerals requirements and supply alongside a reflection of demand for aggregates such as development of HS2. Similarly, policies and allocations on waste management, need to ensure that opportunities to meet the needs of their area for the management of waste streams are identified. This links to the climate emergency and importance of the waste hierarchy.

What is the initial preferred scope for the LPU?

- 3.15 In responding to the climate emergency and taking account of the need for the Council's Local Plan to be robust and up to date in order for it to guide and

determine planning applications the following initial scope for the LPU is recommended:

- The strategic policies of the Core Strategy (aside from SP6: the Housing Requirement and Allocation of Housing Land, SP7: Distribution of Housing Land and SP10: Green Belt)
- The strategic policies of the Natural Resources and Waste Plan (to be incorporated into the Core Strategy)
- Non-strategic policies of the Core Strategy, saved UDP and Natural Resources and Waste Plan which relate to climate change

What happens to other policies?

- 3.16 Depending on the agreed initial scope of the LPU it may be necessary to carry out further updates, in line with the Government's requirements to review and update plans every 5 years.

Timetable for the update

- 3.17 The first milestone in this timetable is an initial stage of public consultation ('Regulation 18' consultation) scheduled to start in autumn/winter 2020. The purpose of this stage is to get views on what matters the Local Plan Review will need to consider and address i.e. its scope. The relevant regulations specify that, as part of the plan preparation process, we should invite representations on what the local plan ought to contain. Whilst being mindful of the need to not pre-judge the outcome of that consultation, it is considered that it would be helpful and speed up the process if the Council's preferred scope of policies (with initial detail of what they are to contain) were used as a means of generating responses to the Plan at that early stage. This would help shorten the timescale for preparation and focus comments.
- 3.18 Members have already had a workshop in February on what policies are relevant to the climate emergency and how they may support the Council's trajectory to 2030. Following that initial steer, Members will be updated on the progress of shaping draft policies to assist in setting the scope of the LPU at the June and July meetings of DPP.

4. Corporate considerations

4.1 Consultation and engagement

- 4.1.1 The LPU is at an early stage of preparation and therefore consultation to date has been limited. However, engagement has taken place with the Executive Member and Panel Chairs on the need for a LPU and its focus on spatial policies and the climate change emergency. In addition, as stated in para 6 above, Full Council have already agreed that the Local Plan Update should focus on policies which will assist Leeds in meeting its Climate Emergency objectives of being net zero carbon by 2030.
- 4.1.2 As referenced in para 3.18 Members of Development Plan Panel have had a workshop in February on what policies are relevant to the climate emergency

and how they may support the Council's trajectory to net zero by 2030.

4.2 Equality and diversity / cohesion and integration

- 4.2.1 An EDCI is not required for this report. Appropriate EDCI screenings / assessments will be undertaken in the course of the next steps noted in the report.

4.3 Council policies and the Best Council Plan

- 4.3.1 There is a clear role for planning in delivering against all of the Council's priorities as established through the Best Council Plan. In particular it is anticipated that the LPU will help deliver against the Council's key strategies, as follows::

Health and Well-being Strategy – through policies including the design of places, quality of housing and accessibility and the integration of public health infrastructure

Climate Emergency –managing the transition to zero carbon via policies including: the design of places, the location of development, accessibility to public transport, use of brownfield land, energy, supply, generation and the efficiency of buildings

Inclusive Growth Strategy – through policies including the links between homes and jobs, planning for the land use and infrastructure needs of key economic sectors, the location of development, green infrastructure and connectivity

- 4.3.2 Planning is relevant to the delivery of all the priorities in the Best Council Plan and this role will be appraised and maximised as policies in the LPU are progressed and implemented.

4.4 Resources, procurement and value for money

- 4.4.1 There are no specific implications to this report. However, the Local Plan Update and accompanying evidence base is a resource intensive endeavour. In general costs will be met from within existing budgets.

4.5 Legal implications, access to information, and call-in

- 4.5.1 There are no legal implications for the contents of this report.

4.6 Risk management

- 4.6.1 The risk of not undertaking a review of policies in accordance with the provisions of Regulation 10A of the Town and Country Planning (Local Planning) (England) Regulations 2012) and further set out in paragraph 33 of the National Planning Policy Framework, (NPPF, 2019), is that there is an increasing likelihood that policies contained within the Local Plan will be found to be out of date. Under existing policy within the NPPF, should the most important policies for determining planning applications be found to be out of date, the presumption in favour of sustainable development dictates that decision-making will be in accordance with the NPPF, rather than the Local

Plan.

- 4.6.2 Following the Council's climate emergency declaration in March 2019, there is an opportunity to enshrine the Council's desire to reach net zero carbon emissions by 2030 through new planning policies. However, without new policies as set through a LPU, the Council's ability to influence the carbon emissions of new developments, beyond the provisions of national policy and existing local policy may be limited.
- 4.6.3 The LPU needs to be based on up-to-date objective evidence which considers in detail the feasibility, deliverability and viability of the Council's policies. The service will need to commission technical evidence base in this regard, which is expected to be funded through existing budgets.

5. Conclusions

- 5.1 This report sets out the need for a Local Plan Update (LPU) and the proposed scope for such an update, to help inform public consultation on that scope (Regulation 18). Important drivers for this include the Best Council Plan, local evidence and the focus of national planning policy and guidance. In drawing these various strands together it is crucial that the Development Plan is 'fit for purpose' in providing a framework for day to day decision taking, whilst providing a focus for a more resilient and sustainable District, in delivering economic, social and environmental objectives at the same time.
- 5.2 In sum it is the Natural Resources and Waste Local Plan (NRWLP), the policies in the Core Strategy which were not reviewed in 2019 and those policies within the UDP (2006) which are relevant to the climate change emergency declaration that are the main focus for update at this stage. The report suggests broad timescales and milestones that will need to be achieved in order to make suitable progress on the preparation of the LPU and invites Members to provide comment and guidance on all matters raised within the report.

6. Recommendations

- 6.1 Panel Members are asked to consider the report, provide comments on the initial focus of the LPU and agree the broad timetable set out.

Appendix 1 – Extract from the Core Strategy (2014)

The long term vision for the Leeds Metropolitan District is that by 2028:

- Leeds will have maintained and strengthened its position at the heart of the City Region and has grown a strong diverse and successful urban and rural economy, with skilled people and competitive businesses, which are sustainable, innovative, creative and entrepreneurial. All communities will have equal chances to access jobs and training opportunities through the growth of local businesses.
- Leeds City Centre will remain a successful destination for the people of Leeds and beyond, with a vibrant commercial, leisure and cultural offer. The Trinity and Victoria Gate centres will be well established and the South Bank will be integrated into the City Centre, which includes a new City Centre Park acting as a gateway to the Aire Valley.
- The spatial distribution of growth will be planned and delivered to balance the use of brownfield and greenfield land in a sustainable way, as part of an overall framework promoting development in suitable locations as a basis to meet identified needs.
- The distinctive settlement pattern within the Leeds District will be maintained and its character enhanced, whilst providing for and supporting new housing growth opportunities. The main urban area of Leeds will support the diverse and distinctive communities that surround it, separated by agricultural land, woodland, valuable green spaces, habitats, and amenity areas.
- Town and local centres will remain at the heart of their communities and provide a good range of shopping, services and local facilities.
- Aire Valley will become an innovative new living and working community, supported by the necessary community facilities and infrastructure, which is a national model for sustainable development, accommodating a minimum of 6500 new homes and 35,000 new jobs within a distinctive green environment. An integral part of the Urban Eco-Settlement will be the establishment of low carbon solutions, and energy requirements in established communities will have been significantly reduced by retrofitting.
- The Regeneration Priority Programme Areas will have undergone successful transformations, in terms of having more attractive environments, improved choice and quality of housing, better access to employment through improved education and training, and increased connectivity to adjoining neighbourhoods, including the City Centre.
- In reflecting the role of Leeds as a strategic transport hub (including Leeds City Station and Leeds Bradford International Airport), serving existing communities and in planning for new growth, sustainable forms of development are delivered (which include public transport as an integral part). Consistent with the ambitions to be 'the Best City in the UK', Leeds will be better connected, by an accessible and integrated transport system, which supports communities and economic competitiveness.

- Leeds will have a wide network of multi-functional Green Infrastructure (including green space areas) which provides an improved quality of life for residents to enjoy healthier lifestyles. This will also be a strong incentive in attracting new business to the area. Through new development, opportunities will be taken to improve connections between Green Infrastructure to enhance its value and achieve a better spatial distribution.
- Leeds will be resilient to climate change through the use of innovative techniques and efficient use of natural resources.
- Place making will be embedded into the planning process which has led to the creation, protection, and enhancement of buildings, places and spaces that are valued by people. This will have a positive contribution towards better public health and wellbeing, especially in communities where there have been clear health disparities and disadvantage.

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